

Message Text

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16/44

ACTION EUR-25

INFO OCT-01 EA-11 NEA-10 IO-14 ISO-00 CIAE-00 PM-07 INR-10

L-03 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15

TRSE-00 SAJ-01 DODE-00 H-03 NSC-07 SS-20 ACDA-19

OMB-01 DRC-01 TAR-02 FEA-02 AGR-20 AID-20 EB-11

CIEP-02 STR-08 CEA-02 SAM-01 COME-00 /225 W

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P R 291505Z MAR 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 1408

INFO USMISSION EC BRUSSELS PRIORITY

USMISSION NATO BRUSSELS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY MOSCOW

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY VIENNA

AMEMBASSY DUBLIN

AMEMBASSY TOKYO

USMISSION GENEVA

USMISSION OECD PARIS

USDEL SALT TWO GENEVA

AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

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AMCONSUL HAMBURG

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AMCONSUL STUTTGART
USMISSION BERLIN

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C O R R E C T E D C O P Y (FOR SUMMARY)

BERLIN FOR AMBASSADOR
VIENNA FOR MBFR DEL
GENEVA FOR CSCE DEL

E.O. 11652: N/A

TAGS: PFOR, GW, EEC, US, FR, UK

SUBJECT: EUROPEAN POLICY DEBATE IN BUNDESTAG: GOVERNMENT
DECLARATION BY FOREIGN MINISTER SCHEEL
PART 2 OF 2 PART REPORT

BEGIN SUMMARY:

THIS CABLE REPORTS ON POLITICAL
ASPECTS OF FOREIGN MINISTER SCHEEL'S GOVERNMENT
DECLARATION ON EUROPEAN INTEGRATION POLICY. SCHEEL'S
REMARKS ON U.S./EUROPEAN RELATIONS, AND BALANCE OF
DEBATE PARTICULARLY REMARKS OF CHANCELLOR BRANDT, BY
SEPTELS. END SUMMARY

1. TURNING TO POLITICAL SIDE OF EC ISSUES, AND AGAIN
DIRECTING HIS WORDS TO PARIS, SCHEEL SAID: "THERE IS
ONE THING I HAVE NEVER UNDERSTOOD--HOW CAN ONE ESTABLISH
A EUROPEAN CONFEDERATION AS THE END GOAL (OF EUROPEAN
INTEGRATION) AND SIMULTANEOUSLY WISH EUROPE TO HAVE ITS
'OWN WILL'...THE COUNCIL OF MINISTERS IN BRUSSELS IS
NO CONFERENCE OF STATES, NO MATTER HOW MUCH ONE OR THE
OTHER WORKS TO REDUCE THE COUNCIL TO SUCH A STATUS.
FORTUNATELY, TODAY ONE CAN NO LONGER DEFEND SUCH AN
EXTREME OPINION, AS WE HAVE THE CAP WHOSE FUNCTIONING
DEPENDS ON THE 9 STATES HANDING OVER TO COMMUNITY ORGANS
OF IMPORTANT NATIONAL DECISION POWERS. SO, THE COUNCIL
IS NOT A CONFERENCE OF STATES BUT, RATHER THE ORGAN OF
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A GROWING COMMUNITY."

2. SCHEEL SAID IT WOULD BE UNFAIR TO CRITICIZE THE EC
COMMISSION BUREAUCRACY IN THE FIRST INSTANCE FOR THE
LACK OF ACTION ON THE EC AGENDA. HE SAID THERE IS A
PROCEDURE TO SPEED THINGS UP, NAMELY, DECISIONS BY
QUALIFIED MAJORITY PURSUANT TO THE ROME TREATY. IN
ANOTHER JAB AT FRANCE, SCHEEL SAID THIS PROCEDURE IS

NOT BEING PRACTICED BECAUSE "SOME ARE SHRINKING BACK FROM THE LEAP INTO UNCERTAINTY." SCHEEL SAID THE TIME HAD COME TO MOVE TOWARD DECISIONS BY MAJORITY, FIRST ON THE BASIS OF CONSENSUS BUILDING, IN WHICH DISSENTERS COULD ABSTAIN, AND THEREAFTER GRADUALLY TO VOTING BY MAJORITY DECISION. AGAIN AIMING HIS REMARKS AT PARIS AND LONDON, SCHEEL QUOTED HAMLET IN URGING EC STATES TO OVERCOME "THEIR ANXIOUS DOUBTS AND THEIR TIMIDITY."

3. SAYING "THIS IS NOT THE TIME FOR DIPLOMATIC DOUBLE TALK," SCHEEL MADE PERSONAL APPEAL FOR "A FEDERATED EUROPE" WHOSE CORNERSTONE WOULD BE EMU. HE REJECTED DELAYS IN DECEMBER 31, 1980 TIMETABLE FOR EMU, AND EUROPEAN UNION, SAYING EUROPEAN UNION WILL ENCOMPASS STILL FURTHER UNDEFINED AREAS AND THAT THE END OF THE DECADE WOULD NOT BE THE END OF THE EUROPEAN UNIFICATION PROCESS, BUT A DECISIVE STEP. SCHEEL SAID THE FRG, AS CURRENT EC PRESIDENT, HAD RECENTLY TABLED AN INITIAL WORKING DOCUMENT WITH THE EC PERM REPS IN BRUSSELS. HE SAID INITIAL GOAL OF ORGANS OF THE COMMUNITY IN ELABORATING EUROPEAN UNION REPORT SHOULD BE TO DEFINE COMPETENCES OF THE UNION, AND, ONLY THEREAFTER, TO CONSIDER APPROPRIATE INSTITUTIONS. HOWEVER, SCHEEL

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ACTION EUR-25

INFO OCT-01 EA-11 NEA-10 IO-14 EURE-00 ISO-00 CIAE-00

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AMEMBASSY LONDON PRIORITY
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ATTACHED CONSIDERABLE WEIGHT TO A FUNCTIONING EUROPEAN PARLIAMENT, WHICH COULD PROVIDE BOTH A "FRESHER WIND" THAN COMES OUT OF GOVERNMENT OFFICES, AND WHICH COULD OFFER THE COMMUNITY "DEMOCRATIC LEGITIMACY" THROUGH LINKAGE OF THE EUROPEAN CITIZENS WITH THE EUROPE OF BUREAUCRATS. SCHEEL ACKNOWLEDGED THE LONG STANDING DEBATE REGARDING THE RELATIVE PRIORITY OF DIRECT ELECTIONS OF OR NEW POWERS FOR THE EUROPEAN PARLIAMENT. HE CAME DOWN STRONGLY FOR CONCENTRATING FIRST ON NEW POWERS, PARTICULARLY BUDGETARY POWERS, WHICH HE TERMED THE "HISTORICAL ROOTS" OF OUR WESTERN PARLIAMENTS THEREAFTER, DRAWING ON ARTICLE 235 OF THE ROME TREATY,

THE SO-CALLED EUROPEAN ELASTIC CLAUSE, DIRECT ELECTIONS
AND OTHER CHANGES COULD BE MADE.

4. SCHEEL THEN TURNED TO EC POLITICAL COOPERATION,
SAYING THAT THE PRINCIPAL PROBLEM SO FAR WAS THE LACK OF
CONTINUITY DUE TO THE SHIFTING EVERY 6 MONTHS FROM ONE
CAPITAL TO ANOTHER. SCHEEL MADE FOLLOWING PROPOSAL:

"A SMALL, UNBUREAUCRATIC WORKING INTERNAL
SECRETARIAT COULD PERFORM A VALUABLE SERVICE...BY
LIFTING THE PRESIDENCY OUT OF THE ADMINISTRATIVE ROUTINE,
AND, IF WE WISH TO, COULD ALSO LIGHTEN THE PRESIDENCY'S
POLITICAL TASKS." SCHEEL ACKNOWLEDGED CERTAIN CRUCIAL
DISTINCTIONS BETWEEN THE EEC AND THE POLITICAL COOPERA-
TION, BUT RIDICULED SUCH EPISODES AS THE MINISTERIAL
MEETINGS ON THE SAME DAY IN COPENHAGEN AND BRUSSELS. HE
SAID "THE LUST FOR DEFINITIONS AND DISTINCTIONS MUST NOT
BE PERMITTED TO DARKEN OUR OUTLOOK." HE CALLED FOR
INTENSIFIED INTERACTION BETWEEN THE EC ORGANS AND THE
POLITICAL COOPERATION, CITING THE "BEGINNING EC/ARAB
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STATE DIALOGUE" AS A CURRENT EXAMPLE. SCHEEL SAID THAT
EUROPEAN UNION SHOULD INCLUDE ALL AREAS OF MEMBER STATE
ACTIVITIES AND THE CONNECTION BETWEEN THOSE ACTIVITIES
SHOULD BE CLOSER.

5. TO THAT END, SCHEEL SAID: "THE EUROPEAN GOVERNMENTS
WOULD BE WELL ADVISED...TO LIFT THE PRESIDENCY OUT OF
THE CIRCLE OF ITS COLLEAGUES (WHERE IT PRESENTLY IS
PRIMUS INTER PARES), BY EXTENDING THE PRESIDENT'S TERM
OF OFFICE AND BY PLACING THE POLITICAL SECRETARIAT
UNDER ITS AUTHORITY. THIS
MUST BE ACCOMPANIED BY AN EXTENSION OF THE RESPONSIBILITY
OF THE PRESIDENCY VIS-A-VIS THE EUROPEAN PARLIMENTS

6. BESIDES COOPERATION AMONG THE EC-9, SCHEEL NOTED
THAT, ON MAY 6, THE 17 STATES OF THE COUNCIL OF EUROPE
WOULD CELEBRATE THEIR 25TH ANNIVERSARY. SCHEEL SALUTED
THE COUNCIL FOR ITS WORK CONCERNING HUMAN RIGHTS AND
TERMED THE COUNCIL AN IMPORTANT FORUM FOR COOPERATION
BETWEEN THE NINE AND THE OTHER STATES OF WESTERN EUROPE.

7. SCHEEL'S REMARKS ON U.S./EUROPEAN RELATIONS ARE
BEING CONVERGED BY SEPTELS.
HILLENBRAND

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